## Message Text

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INFO OCT-01 EUR-12 ISO-00 SSM-05 CIAE-00 DODE-00 PM-05 H-02 INR-10 L-03 NSAE-00 NSC-05 PA-02 SP-02 SS-15 ICA-20 IO-14 AID-05 /112 W

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R 271437Z JUN 78

FM AMEMBASSY TEL AVIV

TO SECSTATE WASHDC 3847

INFO AMEMBASSY AMMAN

AMEMBASSY BEIRUT

AMEMBASSY CAIRO

AMEMBASSY DAMASCUS

AMEMBASSY JIDDA

AMEMBASSY KUWAIT

AMEMBASSY LONDON

AMEMBASSY PARIS

AMCONSUL JERUSALEM

USMISSION USUN

USMISSION SINAI

UNCLAS TEL AVIV 8097

E.O. 11652: N/A TAGS: PERR, IS

SUBJECT: SUMMARY DAYAN'S BRIEFING OF FOREIGN MINISTRY

- 1. FOREIGN MINISTER DAYAN IHAS INITIATED A PROGRAM OF CONDUCTING FOREIGN POLICY BRIEFINGS FOR SENIOR OFFICIALS AT THE MFA. EXCERPTS OR SUMMARIES OF THESE BRIEFINGS ARE SUBSEQUENTLY DISTRIBUTED BY THE GOVERNMENT PRESS OFFICE AS AUTHORITATIVE PRONOUNCEMENTS ON GOI POLICY. ONE SUCH BRIEFING WAS HELD ON JUNE 22 AND WE REPEAT BELOW THE SUMMARY ISSUED BY THE GPO.
- 2. BEGIN TEXT: AS IS KNOWN, WE BELIEVE THAT 242 IS TO SERVE AS A BASIS FOR NEGOTIATIONS AND THAT THE AUTONOMY PLAN IS CONSISTENT WITH

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- 242. IT WHOULD BE BORNE IN MIND THAT THE AUTONOMY PLAN ELIMINATES THE MILITARY REGIME AND LETS THE RESIDENTS RUN THEIR LIVES IN ALL SPHERES EXCEPT FOR THE POSSIBILITY OF HARMING THE SECURITY OF THE STATE OF ISRAEL AND ITS RESIDENTS.
- 3. THE ARABS RULE OUT IN ADVANCE ANY ISRAELI STAND AT THE SAME TIME THAT THE AMERICAN ADMINISTRATION IGNORES EGYPT'S UNCOMPROMISING

POSITION. THIS INTRANSIGENCE FOUND EXPRESSION, INTER ALIA, IN SADAT'S SPEECH BEFORE THE CIFTRAL COMMITTEE OF THE UNITED SOCIALIST PARTY (JUNE 20) IN WHICH HE DEMANDED THE RETURN OF JUDEA AND SAMARIA TO JORDAN AND GAZA TO EGYPT, AND THAT SECURITY ARRANGEMENTS IN THOSE AREAS BE DISCUSSED AFTER WITHDRAWAL. WE INSIST THAT NO ONE DELUCE HIMSELF INTO THINKING THAT IN SUCH AN ARRANGEMENT ISRAEL WOULD OBTAIN SUITABLE SECURITY ARRANGEMENTS, SUCH AS DEMAND RESTORES THE SITUATION WHICH PREVAILED IN THE REGION AND BECAUSE OF WHICH THREE WARS BROKE OUT. SADAT DEMANDS THAT FOLLOWING A FIVE-YEAR "TRANSITION PERIOD", IN WHICH THERE WILL BE EGYPTIAN RULE OVER GAZA AND JORDANIAN RULE OVER JUDEA AND SAMARIA. THE PALESTINIANS' RIGHT OF SELF-DTERMINATION BE EXERCISED - WHICH IS NO MORE THAN ESTABLISHMENT OF A PLO STATE, WHICH IS OPPOSED BY THE U.S. AND ISRAEL ALIKE. (IN THIS CONNECTION, SADAT'S SPEECH IMPLIES THAT HE REGARDS THE QUESTIONS PUT BY THE U.S. AS REFERRING TO THE PERIOD FOLLOWING THE FIVE YEARS FROM THE TIME OF SIGNING OF THE AGREEMENTS BY WHICH JUDEA AND SAMARIA WOULD BE TRANSFERRED TO JORDAN AND GAZA TO EGYPT - THAT IS, HE REGARDS THE ESSENCE OF THE FIVE YEARS IN THIS SPIRIT.) IN ALL EARLIER PROPOSALS, SADAT WANTED A DELCARATION OF PRINCIPLES IN WHOSE WAKE HUSSEIN WOULD ENTER INTO THE NEGOTIATIONS OVER JUDEA AND SAMARIA. WHEN HUSSEIN DID NOT DO SO, HE CAME UP WITH THE ABOVE MENTIONED PATH AND HIS DELCARATIONS BECAME INTRANSIGENT.

4. IN AN INTERVIEW WITH WLATER CRONKITE, SADAT RULED OUT CONTINUATION OF DIRECT NEGOTIATIONS WITH ALL MANNER OF PRETEXTS. UNCLASSIFIED

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AT THE SAME TIME, SADAT IS DEMANDING OF ISRAEL CONCESSIONS WHICH, IF HE GETS THEM, HE WILL ONCE MORE REJECT AS "INSUFFICIENT."

- 5. WE DO NOT VIEW THE PARTITION OF JUDEA AND SAMARIA AS A WAY TO A SOLUTION (IT WILL BE RECALLED THAT ALL PROPOSALS IN THAT SPIRIT WERE REJECTED BY THE ARABS). THE ONLY WAY WE CAN SEE IS A MODUS VIVENDI IN THE MANNER SUGGESTED BY OUR PLAN. AFTER FIVE YEARS WE WILL BE ABLE TO DETERMINE THE NATURE OF THE FUTURE RELATIONS, AND THERE ARE A NUMBER OF POSSIBILITIES: SUCH AS CONTINUATION OF THE AUTONOMY REGIME, TIGHTENING OF THE TIE WITH ISRAEL OR WITH JORDAN, OR A COMBINATION OF THE THREE. ILLUSTRATIONS IN THIS SPHERE WOULD INCLUDE RELATIONS IN THE SPHERES OF THE ECONOMY OR OF MEDICINE WITH JORDAN OR WITH ISRAEL OR WITH BOTH OF THEM. FIVE YEARS OF LIFE TOGETHER WILL PROVIDE ANSWERS TO VARIOUS OUESTIONS.
- 6. THE TITLE OF THE AUTONOMY PLAN SPEAKS FOR ITSELF:
  "SELF-RULE FOR PALESTINIAN ARABS, RESIDENTS OF JUDEA, SAMARIA
  AND THE GAZA DISTRICT, WHICH WILL BE INSTITUTED UPON THE ESTABLISHMEN
  T
  OF PEACE." THAT IS, THE BASIS IS A PEACE AGREEMENT IN THE WAKE OF

WHICH THE PLAN WOULD BE INSTITUTED FORTHWITH. AT THE END OF FIVE YEARS, EACH PARTY - THAT, IS ISRAEL, JORDAN AND PALESTINIAN ARABS RESIDING IN JUDEA, SAMARIA AND GAZA - WOULD RAISE ANY ISSUE, SHOULD IT SO DESIRE. IN THIS CONNECTION, ATTENTION IS DIRECTED TO PARAGRAPHS 24 AND 26 IN THE AUTONOMY PLAN.

7. WE WOULD LIKE TO SEE A CONTINUATION OF NEGOTIATIONS, AND NOT ADDITIONAL QUESTIONNAIRES. BY THE WAY, IT IS NOTEWORTHY THAT WE OURSELVES ASKED THE EGYPTIANS QUESTIONS AND HAVE NOT RECEIVED REPLIES: FOR EXAMPLE, DO THEY REGARD 242 AS CONSTITUTING A DEMAND FOR TOTAL WITHDRAWAL, AND IS SADAT READY TO ENTER INTO NEGOTIATIONS OVER JUDEA AND SAMARIA AND GAZA AND REACH AN AGREEMENT (ON THEM)? END TEXT LEWIS UNCLASSIFIED

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